Senate



General Assembly

File No. 538

February Session, 2014

Substitute Senate Bill No. 54

Senate, April 15, 2014

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The Committee on Judiciary reported through SEN. COLEMAN of the 2nd Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING COLLABORATION BETWEEN BOARDS OF EDUCATION AND LAW ENFORCEMENT PERSONNEL.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 10-220 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2014*):
 - (a) Each local or regional board of education shall maintain good public elementary and secondary schools, implement the educational interests of the state, as defined in section 10-4a, and provide such other educational activities as in its judgment will best serve the interests of the school district; provided any board of education may secure such opportunities in another school district in accordance with provisions of the general statutes and shall give all the children of the school district as nearly equal advantages as may be practicable; shall provide an appropriate learning environment for its students which includes (1) adequate instructional books, supplies, materials, equipment, staffing, facilities and technology, (2) equitable allocation of resources among its schools, (3) proper maintenance of facilities,

sSB54 / File No. 538

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and (4) a safe school setting; shall, in accordance with the provisions of subsection (f) of this section, maintain records of allegations, investigations and reports that a child has been abused or neglected by a school employee, as defined in section 53a-65, employed by the local or regional board of education; shall have charge of the schools of its respective school district; shall make a continuing study of the need for school facilities and of a long-term school building program and from time to time make recommendations based on such study to the town; shall adopt and implement an indoor air quality program that provides for ongoing maintenance and facility reviews necessary for the maintenance and improvement of the indoor air quality of its facilities; shall adopt and implement a green cleaning program, pursuant to section 10-231g, that provides for the procurement and use of environmentally preferable cleaning products in school buildings and facilities; on and after July 1, 2011, and triennially thereafter, shall report to the Commissioner of Administrative Services on the condition of its facilities and the action taken to implement its longterm school building program, indoor air quality program and green cleaning program, which report the Commissioner of Administrative Services shall use to prepare a triennial report that said commissioner shall submit in accordance with section 11-4a to the joint standing committee of the General Assembly having cognizance of matters relating to education; shall advise the Commissioner of Administrative Services of the relationship between any individual school building project pursuant to chapter 173 and such long-term school building program; shall have the care, maintenance and operation of buildings, lands, apparatus and other property used for school purposes and at all times shall insure all such buildings and all capital equipment contained therein against loss in an amount not less than eighty per cent of replacement cost; shall determine the number, age and qualifications of the pupils to be admitted into each school; shall develop and implement a written plan for minority staff recruitment for purposes of subdivision (3) of section 10-4a; shall employ and dismiss the teachers of the schools of such district subject to the provisions of sections 10-151 and 10-158a; shall designate the schools

sSB54 / File No. 538 2

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which shall be attended by the various children within the school district; shall make such provisions as will enable each child of school age residing in the district to attend some public day school for the period required by law and provide for the transportation of children wherever transportation is reasonable and desirable, and for such purpose may make contracts covering periods of not more than five years; shall adopt and implement a policy, or enter into a memorandum of understanding with a law enforcement agency, regarding the role and responsibility of any sworn police officer of the local law enforcement agency or a sworn officer of the Division of State Police within the Department of Emergency Services and Public Protection who has been assigned to any school pursuant to an agreement between the local or regional board of education and the chief of police of the local law enforcement agency or the commanding officer of the Division of State Police, such policy or memorandum of understanding shall include provisions addressing daily interactions between students and school personnel with law enforcement personnel and may utilize a graduated response model for student discipline; may place in an alternative school program or other suitable educational program a pupil enrolling in school who is nineteen years of age or older and cannot acquire a sufficient number of credits for graduation by age twenty-one; may arrange with the board of education of an adjacent town for the instruction therein of such children as can attend school in such adjacent town more conveniently; shall cause each child five years of age and over and under eighteen years of age who is not a high school graduate and is living in the school district to attend school in accordance with the provisions of section 10-184, and shall perform all acts required of it by the town or necessary to carry into effect the powers and duties imposed by law.

(b) The board of education of each local or regional school district shall, with the participation of parents, students, school administrators, teachers, citizens, local elected officials and any other individuals or groups such board shall deem appropriate, prepare a statement of educational goals for such local or regional school district. The statement of goals shall be consistent with state-wide goals pursuant to

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sSB54 / File No. 538

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subsection (c) of section 10-4. Each local or regional board of education shall annually establish student objectives for the school year which relate directly to the statement of educational goals prepared pursuant to this subsection and which identify specific expectations for students in terms of skills, knowledge and competence.

(c) Annually, each local and regional board of education shall submit to the Commissioner of Education a strategic school profile report for each school under its jurisdiction and for the school district as a whole. The superintendent of each local and regional school district shall present the profile report at the next regularly scheduled public meeting of the board of education after each November first. The profile report shall provide information on measures of (1) student needs, (2) school resources, including technological resources and utilization of such resources and infrastructure, (3) student and school performance, including truancy, in-school suspensions, out-of-school suspensions and expulsions, (4) the number of students enrolled in an adult high school credit diploma program, pursuant to section 10-69, operated by a local or regional board of education or a regional educational service center, (5) equitable allocation of resources among its schools, (6) reduction of racial, ethnic and economic isolation, (7) school-based arrests, and [(7)] (8) special education. For purposes of this subsection, measures of special education include (A) special education identification rates by disability, (B) rates at which special education students are exempted from mastery testing pursuant to section 10-14q, (C) expenditures for special education, including such expenditures as a percentage of total expenditures, (D) achievement data for special education students, (E) rates at which students identified as requiring special education are no longer identified as requiring special education, (F) the availability of supplemental educational services for students lacking basic educational skills, (G) the amount of special education student instructional time with nondisabled peers, (H) the number of students placed out-of-district, and (I) the actions taken by the school district to improve special education programs, as indicated by analyses of the local data provided in subparagraphs (A) to (H), inclusive, of this subdivision.

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The superintendent shall include in the narrative portion of the report information about parental involvement and if the district has taken measures to improve parental involvement, including, but not limited to, employment of methods to engage parents in the planning and improvement of school programs and methods to increase support to parents working at home with their children on learning activities. For purposes of this subsection, measures of truancy include the type of data that is required to be collected by the Department of Education regarding attendance and unexcused absences in order for the department to comply with federal reporting requirements and the actions taken by the local or regional board of education to reduce truancy in the school district. Such truancy data shall be considered a public record for purposes of chapter 14. For purposes of this subsection, "school-based arrest" means an arrest of a student who is enrolled in a school under the jurisdiction of the local or regional board of education preparing the strategic school profile report and on school property during the school day, or an arrest of such student at a school-sponsored activity conducted on or off school property. For purposes of this subsection, measures of school-based arrests shall include the number of arrests made annually at each school within the school district. The Department of Education shall include the number of school-based arrests in the school's strategic profile report. The Department of Education shall disaggregate measures of school-based arrests by school, race, ethnicity, gender, age, students with a disability and the type of offense for which the school-based arrest was made. The Department of Education shall make the disaggregated measures of school-based arrests available through the state-wide public school information system implemented pursuant to section 10-10a.

(d) Prior to January 1, 2008, and every five years thereafter, for every school building that is or has been constructed, extended, renovated or replaced on or after January 1, 2003, a local or regional board of education shall provide for a uniform inspection and evaluation program of the indoor air quality within such [buildings] building, such as the Environmental Protection Agency's Indoor Air Quality Tools for Schools Program. The inspection and evaluation

sSB54 / File No. 538

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155 program shall include, but not be limited to, a review, inspection or 156 evaluation of the following: (1) The heating, ventilation and air 157 conditioning systems; (2) radon levels in the air; (3) potential for exposure to microbiological airborne particles, including, but not 158 159 limited to, fungi, mold and bacteria; (4) chemical compounds of 160 concern to indoor air quality including, but not limited to, volatile organic compounds; (5) the degree of pest infestation, including, but 161 162 not limited to, insects and rodents; (6) the degree of pesticide usage; (7) 163 the presence of and the plans for removal of any hazardous substances 164 that are contained on the list prepared pursuant to Section 302 of the 165 federal Emergency Planning and Community Right-to-Know Act, 42 166 USC 9601 et seq.; (8) ventilation systems; (9) plumbing, including 167 water distribution systems, drainage systems and fixtures; (10) moisture incursion; (11) the overall cleanliness of the facilities; (12) 168 169 building structural elements, including, but not limited to, roofing, 170 basements or slabs; (13) the use of space, particularly areas that were 171 designed to be unoccupied; and (14) the provision of indoor air quality 172 maintenance training for building staff. Local and regional boards of 173 education conducting evaluations pursuant to this subsection shall 174 make available for public inspection the results of the inspection and 175 evaluation at a regularly scheduled board of education meeting and on 176 the board's or each individual school's web site.

(e) Each local and regional board of education shall establish a school district curriculum committee. The committee shall recommend, develop, review and approve all curriculum for the local or regional school district.

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(f) Each local and regional board of education shall maintain in a central location all records of allegations, investigations and reports that a child has been abused or neglected by a school employee, as defined in section 53a-65, employed by the local or regional board of education, conducted pursuant to sections 17a-101a to 17a-101d, inclusive, and section 17a-103. Such records shall include any reports made to the Department of Children and Families. The Department of Education shall have access to such records.

sSB54 / File No. 538 6

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	July 1, 2014	10-220

JUD Joint Favorable Subst.

sSB54 / File No. 538

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact: None

Municipal Impact: None

Explanation

The bill makes changes that are procedural in nature and that conforms current practice to statute, none of which result in a fiscal impact.

The Out Years

State Impact: None

Municipal Impact: None

OLR Bill Analysis sSB 54

AN ACT CONCERNING COLLABORATION BETWEEN BOARDS OF EDUCATION AND LAW ENFORCEMENT PERSONNEL.

SUMMARY:

This bill requires a local or regional school board to adopt and implement a policy or enter into a memorandum of understanding (MOU) with a local law enforcement agency or the Division of State Police defining the role and responsibility of any sworn police officer placed in a school under an agreement with the police agency. These policies and MOUs must address daily interactions between students, school personnel, and police officers and may use a graduated response model for student discipline (see BACKGROUND).

By law, each local and regional school board must submit to the education commissioner annual strategic school profile (SSP) data (e.g., student performance). The bill requires the data to also include measures of (1) in-school and out-of-school suspensions and expulsions and (2) school-based arrests. The bill requires the State Department of Education to include the arrest numbers in the SSP report it prepares for each school. It must also (1) disaggregate arrest information by school, race, ethnicity, gender, age, disability status, and type of offense and (2) make it available through the statewide public school information system. The system is a student-tracking database that protects individual confidentiality, yet makes information available for limited purposes.

EFFECTIVE DATE: July 1, 2014

SCHOOL-BASED ARRESTS

The bill defines a "school-based arrest" as an arrest, on school property during the school day or at a school-sponsored activity on or

off school property, of a student enrolled in a school under the jurisdiction of a local or regional board of education responsible for submitting the SSP. "Measures of school-based arrests" means the number of arrests made that year at each school in the reporting district.

BACKGROUND

Graduated Response Model

The Juvenile Justice Advisory Committee, which advises the governor and the Office of Policy and Management on juvenile justice and delinquency prevention, developed a model MOU for use between districts and police departments. The graduated response model in its MOU contains guidelines on classroom intervention, school administrative intervention, assessment and service provision, and law enforcement intervention.

Related Bill

sHB 5355, File 403, favorably reported by the Education Committee, contains similar provisions.

COMMITTEE ACTION

Judiciary Committee

Joint Favorable Substitute Yea 32 Nay 6 (03/28/2014)

sSB54 / File No. 538 10